

## Message Text

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ORIGIN ORM-02

INFO OCT-01 EA-07 IO-13 ISO-00 DHA-02 L-03 INSE-00 VO-03

SCA-01 /032 R

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----- 039112

O P 212258Z APR 76

FM SECSTATE WASHDC

TO AMEMBASSY BANGKOK IMMEDIATE

INFO USMISSION GENEVA PRIORITY

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E.O. 11652: N/A

TAGS: SREF

SUBJECT: EXPANDED PAROLE PROGRAM

1. AS INDICATED REFTTEL, EXPANDED PAROLE PROGRAM FOR INDO-CHINESE STILL UNDER CONSIDERATION BUT CURRENT AUTHORITY EXTENDS ONLY TO CATEGORY I CLOSE RELATIVES. FURTHER, FUNDING PROBLEMS DISCUSSED BELOW, REQUIRES INITIAL CONCENTRATION ON VIETNAMESE AND CAMBODIAN CATEGORY I REFUGEES. PENDING CLEARANCE FULL PROGRAM WOULD APPRECIATE EMBASSY VIEWS ON FOLLOWING MEASURES WHICH APPEAR NECESSARY FROM HERE IF PROGRAM IS TO RUN AT ALL SMOOTHLY ONCE APPROVED.

2. AS EMBASSY AWARE, THE TIME SCHEDULE ON THIS PROGRAM WILL BE EXTREMELY TIGHT. IN ORDER TO OBLIGATE FUNDS FOR REFUGEES TRAVEL AND RESETTLEMENT IN THE U.S., IT WILL BE NECESSARY  
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TO COMPLETE A NUMBER OF TIME CONSUMING STEPS. REFUGEES WILL

HAVE TO BE PRE-CLEARED BY THE EMBASSY AND THEIR FILES READ-  
IED FOR AN INS INTERVIEW. PRESUMABLE THIS ACTION HAS BEEN  
COMPLETED ON ALMOST ALL OF ABOUT 10,000 REFUGEES PROPOSED  
BY EMBASSY FOR THE EXPANDED PAROLE PROGRAM. APPRECIATE  
EMBASSY REPORT ASAP ON STATUS OF SUCH PRE-CLEARANCE AND  
WHEN ALL PRE-CLEARANCES CAN BE COMPLETED.

3. ACCORDING TO OUR RECORDS EMBASSY HAS SUBMITTED VISA  
FALCON MESSAGES ON 8170 REFUGEES OF WHICH 4737 HAVE BEEN  
CLEARED. WE WOULD HOPE THAT ALL VISA FALCON MESSAGES MIGHT  
BE SUBMITTED BY APRIL 28 AND WE WILL STRIVE FOR CLEARANCES  
BY MAY 4.

4. TO DATE, WE SHOW BIO MESSAGES ON 2412 REFUGEES SUBMIT-  
TED BY EMBASSY. THIS IS A POINT ON WHICH CONCENTRATED  
EFFORT IS REQUIRED SINCE IT IS IMPOSSIBLE FOR THE VOLAGS  
TO PROCEED WITH SPONSOR IDENTIFICATION AND VERIFICATION  
UNTIL BIO MESSAGES ARE AVAILABLE. REQUEST EMBASSY  
ESPECIALLY CONCENTRATE ON BIO MESSAGES FOR THOSE VIETNA-  
MESE AND CAMBODIANS WHOM THEY EXPECT TO SCHEDULE FOR EARLY  
INS INTERVIEWS. ALL BIO MESSAGES SHOULD BE AVAILABLE NO  
LATER THAN MAY 11. EMBASSY IS ENCOURAGED TO SUBMIT BIO  
DATA CABLES ON ALL REFUGEES EMBASSY FEELS MIGHT EVENTUALLY  
QUALIFY UNDER EXPANDED PAROLE PROGRAM. IT WILL NOT BE  
NECESSARY FOR EMBASSY TO WITHDRAW THESE CASES OR PROVIDE,  
AS IN BANGKOK 9540, TENTATIVE "CUT-LINE". WE WILL, IN NO  
CASE, BE PROVIDING THESE BIO MESSAGES TO VOLAGS UNTIL  
EMBASSY CONFIRMS INS CLEARANCE AND PROVIDES "A" NUMBER.

5. A CRITICAL POINT OF THE PROCESS WILL BE THE INS INTER-  
VIEWS. WE ESTIMATE THAT FOUR OFFICERS MIGHT BE ABLE TO  
CLEAR UP TO 1500 REFUGEES PER WEEK. IF INS BEGINS WORK ON  
APRIL 20 ON INITIAL 3000 AND CONTINUES ON WITH ADDITIONAL  
8,000 WHEN APPROVED AND EMBASSY IS ABLE TO FEED THEM  
ADEQUATE CASES FOR INTERVIEW, THIS RATE OF PRODUCTION  
WOULD REQUIRE ABOUT SIX WEEKS TO FINISH THE JOB OR A  
COMPLETION DATE FOR INTERVIEWS OF ABOUT JUNE 15. APPRE-  
CIATE EMBASSY COMMENTS AS TO WHETHER THEY BELIEVE THIS  
RATE CAN BE MAINTAINED.

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6. IT WILL BE EXTREMELY IMPORTANT THAT EMBASSY REPORT ON  
A DAILY BASIS THE NAMES AND "A" NUMBERS OF REFUGEES INTER-  
VIEWED AND APPROVED BY INS AND READY TO TRAVEL. WITHOUT  
THIS, WE WILL NOT HAVE THE ESSENTIAL INFORMATION AVAILABLE  
IN TIME TO ASSIGN THE CASES TO A VOLAG AND RECEIVE THEIR  
FORMAL ACCEPTANCE OF SPONSORSHIP ESSENTIAL TO THE OBLI-  
GATION OF FUNDS FOR THE REFUGEES IN QUESTION. DEPT

RECOGNIZES THAT EMBASSY FACES LOGISTICS AND COMMUNICATIONS DIFFICULTIES WITH WIDE FLUNG REFUGEE CAMPS AND UNDERSTANDS THAT IT MAY NOT BE POSSIBLE TO SEND SUCH INFORMATION ON DAY FOLLOWING THE INTERVIEW. WE REITERATE, HOWEVER, THAT THIS INFORMATION MUST BE DEALT WITH ON A DAILY BASIS AND SENT AS SOON AS POSSIBLE RATHER THAN ACCUMULATED OVER A PERIOD OF TIME, COLLATED, AND THEN SENT IN. IF "A" NUMBER SUBMITTED ON REFUGEE NOT READY FOR TRAVEL, THIS SHOULD BE

NOTED IN SEPTEL. LISTS OF CLEARED REFUGEES WITH "A" NUMBER SHOULD BE PURGED REGULARLY OF DROP-OUT CASES.

7. WE BELIEVE THAT IF THIS SCHEDULE CAN BE MAINTAINED IN THE FIELD, THE VOLAGS WILL BE ABLE TO FORMALLY ACCEPT SPONSORSHIP AS WELL AS PROVIDING SPONSORSHIP VERIFICATIONS FOR REFUGEES' FINAL DESTINATION IN THE CASE OF MANY REFUGEES BEFORE JUNE 30. THE VOLAGS WILL BE MOVING INTO UNIVERSAL NORTH WITH D/HA/ORM SHORTLY. WE MUST EMPHASIZE AGAIN THAT OBLIGATION OF FUNDS TO COMPLETE THE PROGRAM; I.E., TO PAY ICEM'S EXPENSES AND THE VOLAG'S SETTLEMENT GRANTS, RESTS ON A SUFFICIENT MEASURE OF PROGRESS IN PROCESSING THESE CASES TO INITIATE A SUBSTANTIAL FLOW OF THESE REFUGEES PRIOR TO JUNE 30. THUS, IT IS ESSENTIAL THE VOLAGS BE GIVEN TIME TO DO THIS JOB. IF THE EMBASSY FEELS THAT THE TIME FRAME INDICATED IS UNREALISTIC, PLEASE PROVIDE ALTERNATIVE RECOMMENDATIONS AS SOON AS POSSIBLE.

8. FREQUENT REQUIREMENTS TO HARMONIZE WASHINGTON AND BANGKOK STATISTICS AS WELL AS NEED TO PROVIDE RELIABLE SYSTEM FOR ACCOUNTING PURPOSES HAS PERSUADED US THAT IT WOULD PROVE VERY USEFUL TO ESTABLISH A CASE NUMBER SYSTEM FOR EXPANDED PAROLE PROGRAM (EPP). THUS, REQUEST EMBASSY ASSIGN EPP - CASE NO. AT TIME INS INTERVIEW AND "A" NUMBER LIMITED OFFICIAL USE

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REPORTED. BIO AND VISA FALCON CABLE NUMBER SHOULD BE PROVIDED AT SAME TIME FOR CROSS REFERENCE AND IDENTIFICATION PURPOSES. ALL SUBSEQUENT TRAFFIC WILL INCLUDE EPP-CASE NO. IN SUBJECT LINE. EPP CASE NO. WILL BE CONSIDERED FAMILY CASE NUMBER. FOR MATTERS INVOLVING INDIVIDUALS REFERENCE SHOULD BE MADE TO EPP CASE NO./"A" NO. WE WILL CONTINUE MAINTAIN ALPHABETICAL FILES FOR OTHER TRAFFIC AND INQUIRIES AND WILL INCLUDE CROSS REFERENCE IN THAT FILE TO EPP CASE NO. SUGGEST EMBASSY DO THE SAME AS WELL AS CONSIDERING WHETHER EPP-CASE NO. CAN BE ADDED TO EMBASSY ADP SYSTEM.

9. WE REMAIN FACED WITH ONE DIFFICULT UNRESOLVED PROBLEM; I.E., FUNDING FOR THE LAO PORTION OF THE EXPANDED PAROLE PROGRAM. LEGISLATION HAS NOT YET BEEN PASSED TO INCLUDE

THE LAO WITHIN THE LARGER INDOCHINESE REFUGEE PROGRAM. THUS, AT THIS POINT, WE HAVE NOT FIRMLY IDENTIFIED THE SOURCE OF FUNDING FOR THE MOVEMENT OF LAO REFUGEES IN NUMBERS EXCEEDING THE REGULAR LAO PROGRAM OF 3466.

10. EMBASSY SHOULD, THEREFORE, ARRANGE FOR THE INS TO INTERVIEW ONLY VIETNAMESE AND CAMBODIAN REFUGEES INITIALLY FOR THE EXPANDED PAROLE PROGRAM. IF THESE COMPLETED PRIOR TO APPROVAL FOR CAT. II AND III REFUGEES, INS SHOULD

PROCEED WITH INTERVIEWS FOR CAT. I LAO. DEPT. HOPES TO HAVE A RESOLUTION OF THIS PROBLEM SHORTLY.

11. AS OF JUNE 30, 1976, THAT PORTION OF THE EXPANDED PAROLE PROGRAM CARRIED OUT BY U.S. GOVERNMENT OFFICIALS SHOULD BE LARGELY COMPLETED. THE REMAINDER OF THE PROGRAM IN THAILAND WILL BE ACCOMPLISHED BY ICEM IN ITS NEW CONFIGURATION RECENTLY NEGOTIATED BY THE EMBASSY, AND IN THE U.S., BY ICEM AND THE VOLAGS. THERE WILL BE SOME REMAINING PROBLEMS REQUIRING ATTENTION AS WELL AS A CONTINUING MONITORING FUNCTION. THE DEPT IS EXPLORING THE POSSIBILITY OF A PASA ARRANGEMENT FOR A SHORT PERIOD FOR A FEW PERSONNEL TO MEET THESE REQUIREMENTS. IF THIS PROVES UNSUCCESSFUL, THIS RESPONSIBILITY WOULD HAVE TO BE UNDERTAKEN BY REGULARLY ASSIGNED PERSONNEL IN BANGKOK AND WASHINGTON. KISSINGER

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## Message Attributes

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